FRAC
Food Research & Action Center

Large School District Report

A Snapshot of School Meals Participation in October 2023

NOVEMBER 2025 | WWW.FRAC.ORG

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Acknowledgments

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About FRAC

The Food Research & Action Center improves the nutrition, health, and well-being of people struggling against poverty-related hunger in the United States through advocacy, partnerships, and by advancing bold and equitable policy solutions. To learn more, visit FRAC.org and follow us on X (formerly Twitter), Facebook, Instagram, Threads, and Bluesky.

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Executive Summary

Participation in the School Breakfast Program and National School Lunch Program rebounded slightly during the 2023–2024 school year, with more students across the country accessing these meals than the previous year. This encouraging trend follows a decrease in participation during the 2022–2023 school year, as school nutrition departments in every state worked to rebuild after years of staffing shortages, supply chain disruptions, and the reintroduction of tiered eligibility post-pandemic.

On-the-ground insight from school nutrition staff provided an important look into how this increase played out across communities, as well as best practices and strategies to continue to build on the momentum. In October 2023, many districts utilized innovative approaches — such as breakfast in the classroom and engaging older youth — to reduce the gap between breakfast and lunch participation that has historically existed.

However, the biggest driver of this growth on the state and district level is the expansion of policies that offer meals to all students at no charge. Through mechanisms like the Community Eligibility Provision (CEP) and state-level Healthy School Meals for All policies, more schools are eliminating the administrative hurdles of means testing, eradicating school meal debt, and combating stigma. Healthy School Meals for All policies provide an important foundation for school nutrition departments to implement best practices like breakfast after the bell or make other improvements to their operations. Almost 80 percent of all breakfasts served by the surveyed school districts and 84 percent of the lunches served were claimed at the free rate in October 2023, in large part due to CEP and HSMFA policies.

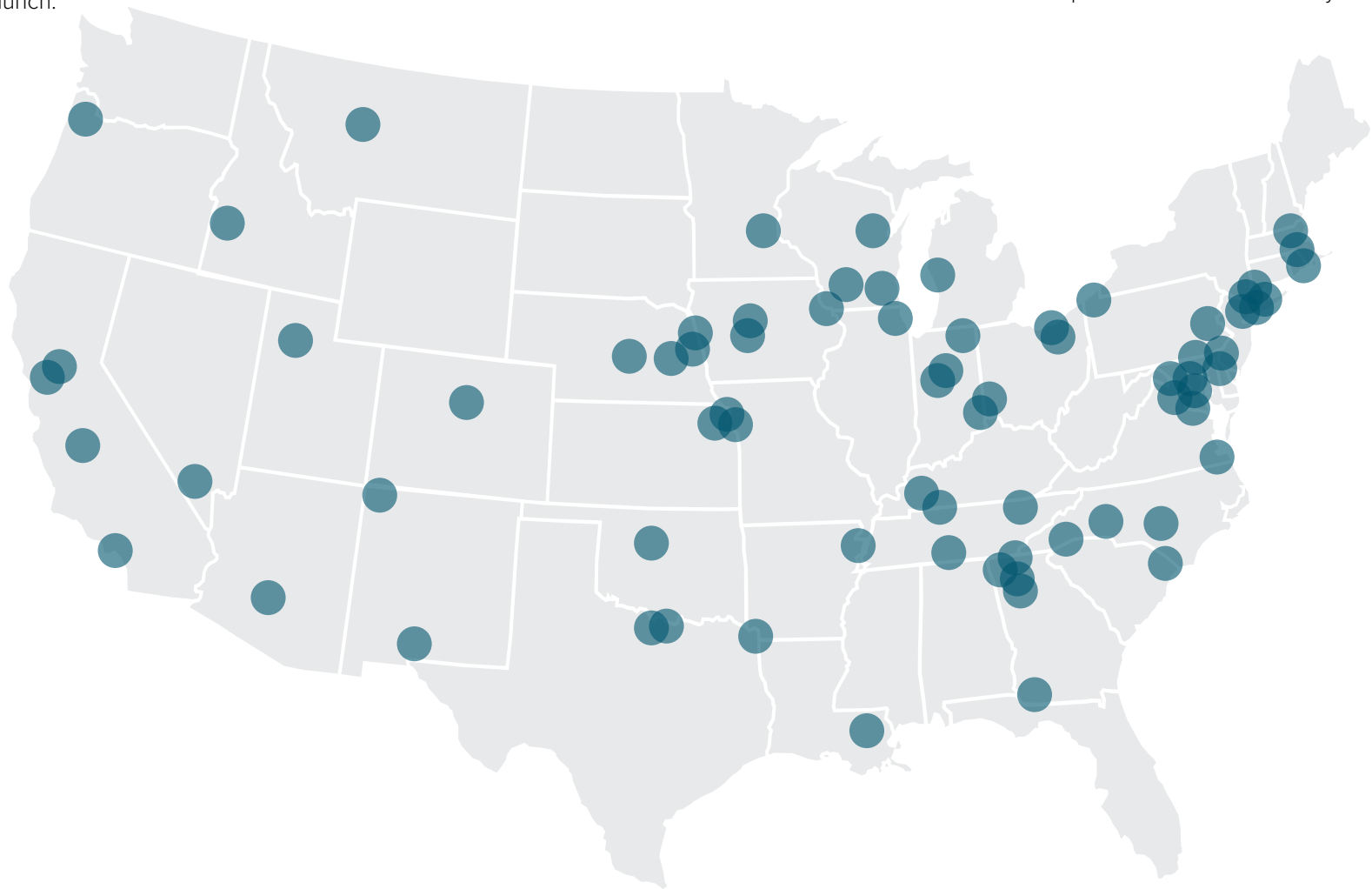
School nutrition staff continue to lead the charge in ensuring more students have the nutritious meals they need to succeed in the classroom and beyond, but they cannot do it alone. While progress should be celebrated, school nutrition departments report that they continue to face operational and financial challenges that keep too many students from receiving a school breakfast and lunch. Additionally, as recent historic cuts to the Supplemental Nutrition Assistance Program (SNAP) roll out over the next few years, school meals will play an even greater role in addressing food insecurity for students from low-income households. Now is the time for advocates on the federal, state, and local level to recommit to expanding the reach of these programs.

Goals of Report and Survey Sample

The goals of this report include:

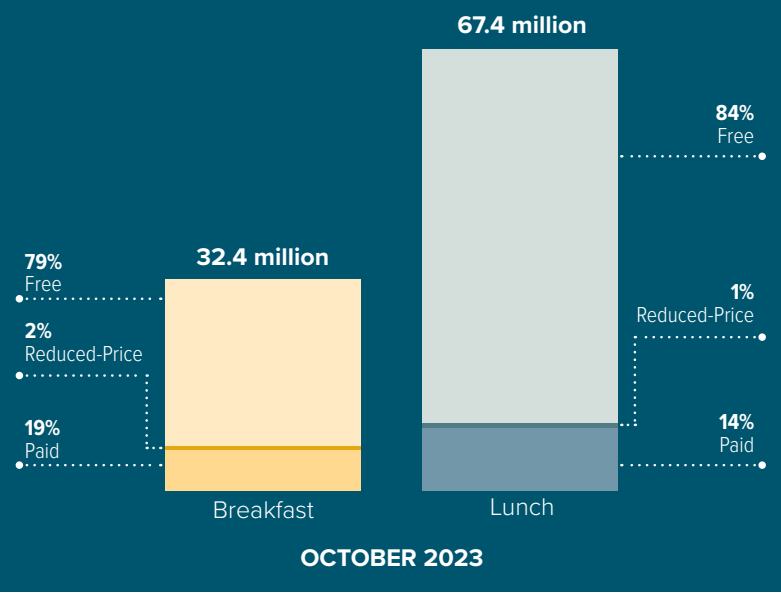
- Collect information on large district school nutrition operations during the 2023–2024 school year to understand operations and participation.
- Discover the extent to which the surveyed districts are implementing promising practices to maintain and increase participation, such as breakfast after the bell and offering meals at no charge to all students.
- Determine the barriers and challenges to reaching children with school breakfast and lunch.
- Identify the benefits of offering school meals to all children at no charge as reported by the districts surveyed.

The Food Research & Action Center (FRAC) surveyed a select number of large school districts on their school meals participation and operations in October 2023. For this report, a large school district was defined as having an enrollment greater than 7,000 students. Between February and March 2024, 110 districts across 41 states and the District of Columbia completed an electronic survey.



KEY FINDINGS

- The **110 school districts** highlighted in this report included a total of **10,057 schools** representing **6,014,953 students**. Of these schools, 9,827 (**98 percent**) participated in breakfast and 9,912 (99 percent) participated in lunch.
- In October 2023, a total of **32.4 million BREAKFASTS** were served in the districts surveyed.
  - » **79 percent** were reimbursed at the free rate.
  - » **2 percent** were reimbursed at the reduced-price rate.
  - » **19 percent** were reimbursed at the paid rate.
- In October 2023, a total of **67.4 million LUNCHES** were served in the districts surveyed.
  - » **84 percent** were reimbursed at the free rate.
  - » **1 percent** were reimbursed at the reduced-price rate.
  - » **14 percent** were reimbursed at the paid rate.



- **In October 2023,** many school districts offered breakfast and/or lunch to all or some of their students at no charge through utilization of the Community Eligibility Provision, Provision 2, or states' Healthy School Meals for All policies.
  - » 87 school districts (**79 percent**) offered breakfast and lunch to all students at no charge at some schools through the Community Eligibility Provision.
    - 41 of those school districts (**47 percent**) offered breakfast and lunch to all students at no charge **AT EVERY SCHOOL** through the Community Eligibility Provision.
    - 23 of those school districts (**21 percent**) did not participate in the Community Eligibility Provision at any school.
  - » 6 school districts (**5 percent**) offered breakfast to all students at no charge at some schools in the district through Provision 2.
  - » 17 school districts (**5 percent**) did not offer either breakfast or lunch to students at no charge in any of their schools.
- **In October 2023,** only 51 students from households with low incomes in the school districts surveyed participated in school breakfast for every 100 that participated in school lunch, which was below the national average of 58 students receiving a free or reduced-price school breakfast per 100 receiving a lunch[1].

1 It is important to note that the national ratio looks at average daily participation across the entire 2023–2024 school year. However, this remains a useful comparison as it is providing a snapshot of participation within this period.

Continued Progress Toward Free School Meals for All Students

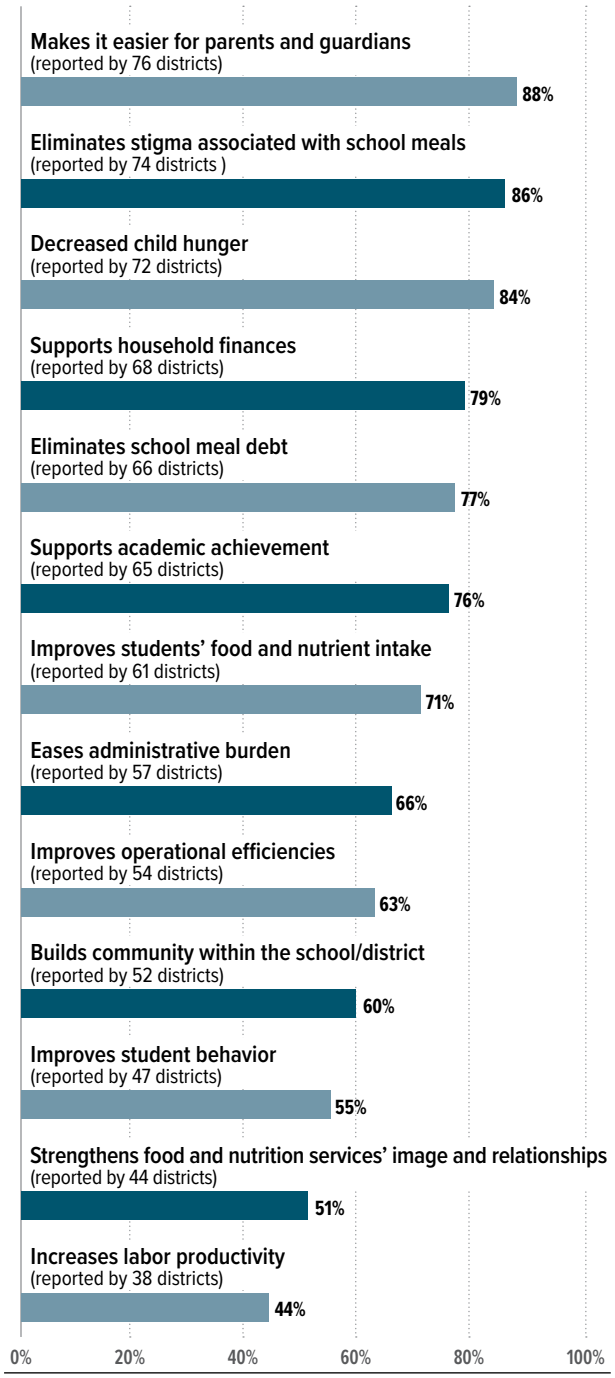
Momentum around Healthy School Meals for All continued to grow on the state level during the 2023–2024 school year, with eight states operating permanent Healthy School Meals for All policies that allow schools to serve meals to all students at no charge. An increase in the uptake of the Community Eligibility Provision during the 2023–2024 school year provided another pathway to Healthy School Meals for All for districts.

Of the 110 districts surveyed, 87 implemented the Community Eligibility Program with 41 implementing districtwide.

Of the schools that served school meals free to all students, all reported benefits to offering free meals to all students.

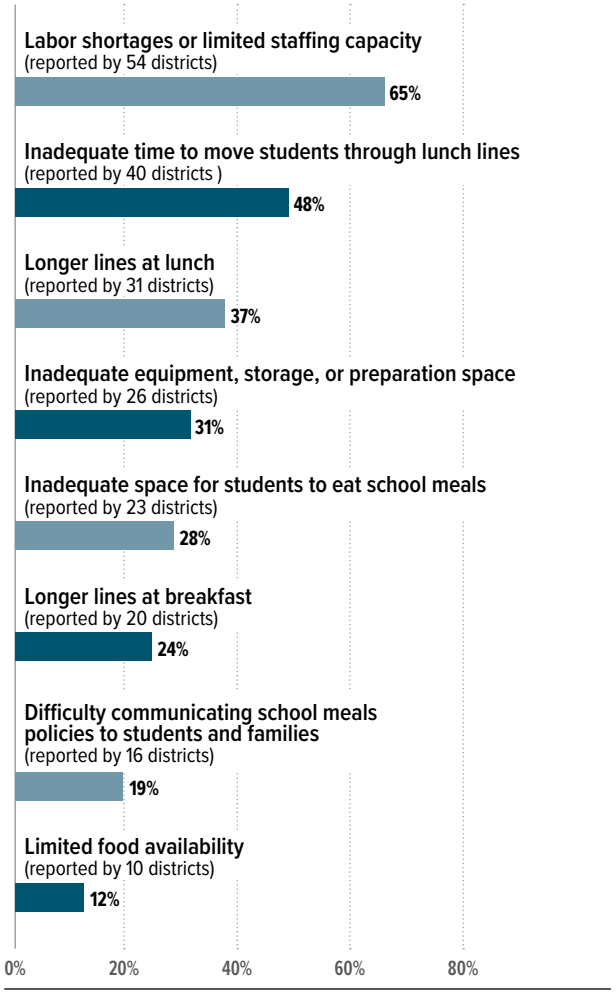
Of the 110 districts surveyed, 87 implemented the Community Eligibility Program with 41 implementing districtwide.

TABLE A: Reported Benefits of Serving Healthy School Meals to All Students



While the benefits of serving meals to all students at no charge cannot be overstated and are well-documented, the implementation of these policies does not come without new considerations and logistics for school nutrition staff.

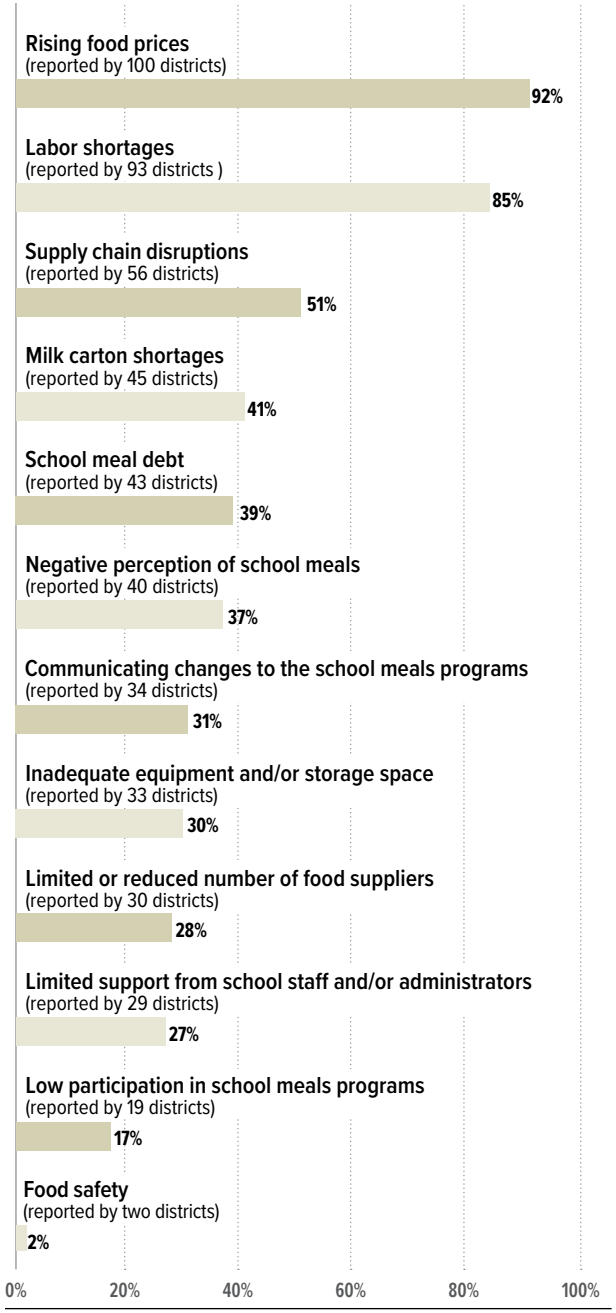
TABLE B: Reported Challenges Related to Healthy School Meals to All Students



Ongoing Challenges Faced by School Districts during School Year 2023–2024

Despite the positive momentum seen during the 2023–2024 school year on the national and state level, more students can and should be receiving a breakfast and lunch during the school day. Districts continued to work through a variety of operational challenges during this time, including rising food costs, supply chain disruptions, and labor shortages.

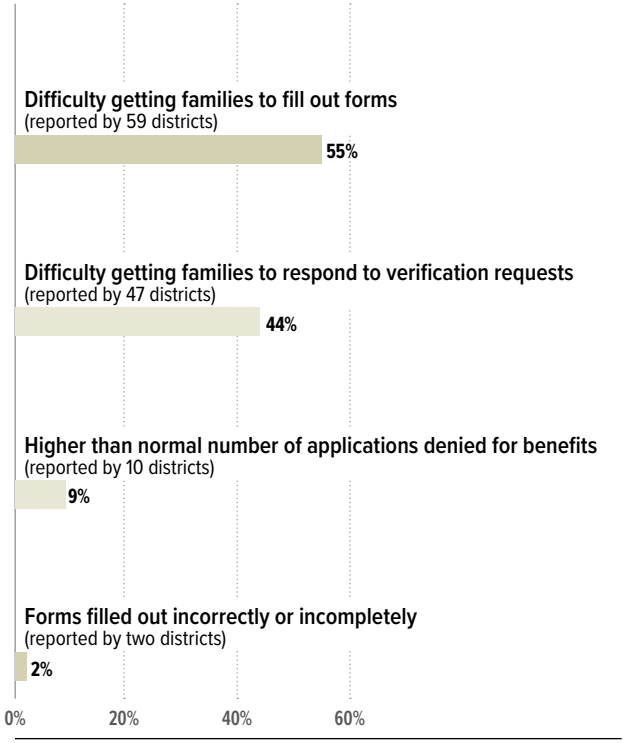
TABLE C: Operational Challenges Identified by School Nutrition Staff During the 2023–2024 School Year



School Meals Applications

Submitting school meals applications in schools that require them remains crucial to ensuring that students and their families can access these key benefits, and for this to happen, schools must continually encourage families to submit applications. Thirty-nine school districts did not collect or process school meal applications, which is an important benefit of CEP and helped to reduce the administrative burden on school nutrition staff.

TABLE D: School Meal Application Challenges Identified by School Nutrition Staff During the 2023–2024 School Year



Breakfast Participation: Building Momentum

The ratio between students from households with low incomes participating in school breakfast compared to school lunch returned to pre-pandemic levels, with 51 students from households with low incomes participating in breakfast for every 100 that participated in lunch. Of the 110 districts surveyed, 19 reached FRAC's goal of serving school breakfast to 70 students from households with low incomes for every 100 participating in lunch.

Breakfast After the Bell

Implementing best practices, such as offering breakfast to all students at no charge and serving breakfast after the start of the school day, helps to address many of the challenges often associated with breakfast participation, while increasing the amount of federal reimbursement schools receive for serving breakfast.

Of the 110 districts that answered this question, 86 districts (78 percent) reported that they served breakfast outside of the cafeteria through an alternative model. Twenty-four school districts (22 percent) did not use an alternative breakfast model at all. The traditional breakfast in the cafeteria remained the most used service model, with 55 percent of all schools in these districts utilizing it, followed by second chance (24 percent), breakfast in the classroom (19 percent), and grab and go (14 percent).

TABLE E: Challenges to Increasing Breakfast Participation

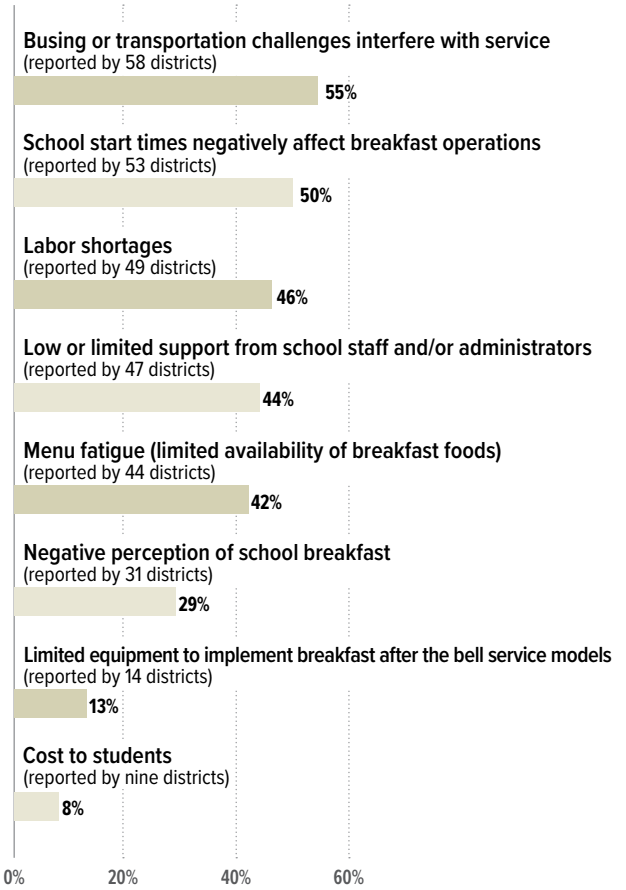
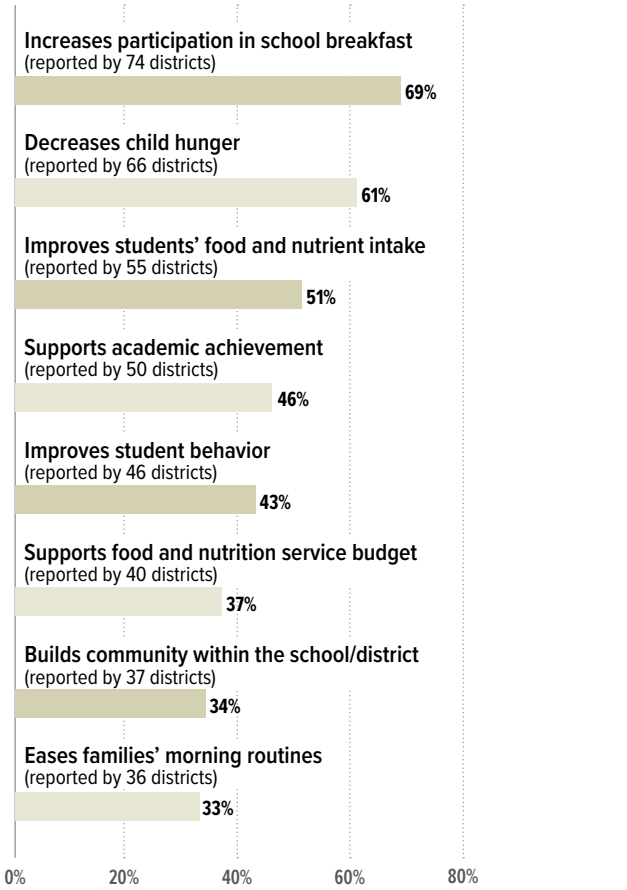


TABLE F: Benefits of Implementing Breakfast After the Bell



Spotlight on Breakfast Participation by Older Youth

School breakfast is associated with positive social, emotional, and academic outcomes; however, far too many secondary students skip this essential morning meal because of stigma, timing, and other barriers. According to the Centers for Disease Control and Prevention, only one in four high school students ate breakfast daily in 2023, meaning many children and adolescents are missing out on a healthy start to their school day. In the 2023–2024 school year, school districts detailed the following strategies as ways to successfully increase participation amongst older youth:

- **Implemented grab and go breakfast in secondary schools** — reported by 56 school districts (52 percent)
- **Implemented second chance breakfast in secondary schools** — reported by 36 school districts (33 percent)
- **Developed specific breakfast menu for secondary schools (e.g., smoothie stations or coffee bars)** — reported by 35 school districts (32 percent)
- **Participated in breakfast promotional events or participation competitions** — reported by 34 school districts (31 percent)
- **Implemented breakfast in the classroom in secondary schools** — reported by 14 school districts (13 percent)
- **Partnered with local organizations and/or research institutes to engage older youth in breakfast** — reported by 8 school districts (seven percent)
- **Created youth nutrition advisory committees or engaged older youth in breakfast menu development** — reported by 7 school districts (six percent)
- **Integrated school breakfast messaging into curriculum** — reported by 4 school districts (four percent)
- **Utilized celebrities in school breakfast communications** — reported by 1 school district (one percent)

Policy Recommendations

The 2023–2024 school year provides an important blueprint on how to boost participation in school meals moving forward. Additional investments in Healthy School Meals for All — combined with support for innovative breakfast models — will ensure that school nutrition departments in every state have the resources they need to reach every child with a healthy breakfast and lunch.

Healthy School Meals for All

Offering meals to all students at no cost provides the nutritional foundation that children need to grow, learn, and thrive. It also reduces stigma, supports academic achievement, and reduces families' household food costs. For districts, offering free school meals to all students supports program viability by increasing participation, streamlining operations, reducing administrative burden, and eliminating school meal debt.

- **Federal legislation:** Enacting federal legislation is the most effective way to make free school meals accessible to all students throughout the country. Congress should pass legislation that would make Healthy School Meals for All a reality nationwide.
- **State legislation:** Much of the momentum toward Healthy School Meals for All is on the state level. As of the 2025–2026 school year, nine states have passed permanent legislation, and over 20 states have introduced legislation. To learn more, check out FRAC's Healthy School Meals for All website.
- **Maximizing the Community Eligibility Provision (CEP):** Maximizing participation in CEP remains an important strategy for Healthy School Meals for All for schools and states. In October 2023, the U.S. Department of Agriculture expanded CEP eligibility by reducing the participation threshold from 40 percent "identified students" (ISP) — children who are eligible for free school meals and already identified by means other than an individual household application — to 25 percent. However, federal reimbursement remains inadequate and many eligible schools, particularly those with low ISPs (often 25 percent to 40 percent) are unable to participate. Congress should help make CEP financially feasible for more schools through legislation.
- **Certification process improvements and expansion:** Increasing the number of children from households with low incomes who are directly certified to receive free school meals without an application would ensure more eligible children do not fall through the cracks. Currently, 44 states participate in Medicaid Direct Certification, which uses Medicaid and household income data to link eligible children to free or reduced-price school meals, thus increasing children's access to school breakfast and lunch while reducing administrative burdens on school nutrition departments. The remaining six states — Alaska, Hawaii, Mississippi, Missouri, New Hampshire, and South Dakota — as well as the District of Columbia are encouraged to apply. Performing direct certification matches as often as possible is an important strategy to ensure children are certified to receive free school meals as soon as they become categorically eligible. Some states perform direct certification matches monthly, weekly, or daily.

Increase School Meal Reimbursements

Districts across the nation continue to report challenges with food costs, supply chain disruptions, and labor shortages. Federal administrative and legislative action must support the financial viability of the School Nutrition Programs so that operators can continue serving students the most nutritious and appealing meals possible.

Support Breakfast After the Bell Models

Making breakfast a part of the school day overcomes common school breakfast participation barriers and increases participation, helping to ensure that students can start the school day ready to learn. Local, state, and national initiatives that support breakfast after the bell models, such as additional school breakfast funding and supportive policies, will increase participation and ensure students have access to the nutrition needed for academic achievement. Learn more about breakfast after the bell.

Technical Notes

From February 2024 to March 2024, the Food Research & Action Center (FRAC) distributed an electronic survey to large public school districts nationwide. The findings in this report are based on the information provided by the 110 districts that completed the survey. For this report, a large district was defined as one with an enrollment greater than 7,000 students. The survey was composed primarily of multiple-choice questions and asked each school district about their breakfast and lunch participation and practices. The survey collected School Breakfast Program (SBP) and National School Lunch Program (NSLP) data for October 2023.

Participation in the school meals program was determined by self-reported numbers provided by each school district as part of the survey.

Table 1: Average Daily Participation in Breakfast and Lunch, October 2023

School District	State	Average Daily Participation in Breakfast: October 2023			Average Daily Participation in Lunch: October 2023			Ratio of Free and Reduced-Price Breakfast to Lunch Participation
		Free	Reduced-Price	Paid	Free	Reduced-Price	Paid	
Akron City School District	OH	8,260	-	287	13,514	-	470	61.1
Allentown School District	PA	5,807	-	-	11,625	-	-	49.9
Ankeny Community School Distirct	IA	470	69	535	1,409	270	5,449	32.1
Appoquinimink School District	DE	854	122	1,701	1,499	222	4,666	56.7
Atlanta Public Schools	GA	13,297	122	843	19,003	268	2,954	69.6
Baltimore City Public Schools	MD	18,645	-	-	46,946	-	-	39.7
Baltimore County Public Schools	MD	32,689	-	8,658	45,500	-	12,051	71.8
Beaverton School District	OR	3,040	191	1,777	7,576	618	7,306	39.4
Blue Valley School District #229	KS	217	49	516	1,182	318	8,851	17.8
Boise School District	ID	2,965	188	1,772	3,269	415	3,935	85.6
Boone County Kentucky Schools	KY	4,293	137	560	7,855	338	3,555	54.1
Boston Public Schools	MA	18,964	-	-	26,599	-	-	71.3
Caddo Parish School Board	LA	11,675	-	144	20,554	-	254	56.8
Charles County Public Schools	MD	5,557	498	3,752	8,258	874	6,338	66.3
Charlotte Mecklenburg Schools	NC	21,813	380	15,991	39,278	888	32,201	55.3
Cherokee County School District	GA	4,412	685	2,866	8,973	1,594	10,068	48.2
Chicago Public Schools	IL	91,145	-	3	153,634	-	7	59.3
Christina School District	DE	3,958	-	2,020	5,931	-	3,025	66.7
Cincinnati Public Schools	OH	14,754	114	1,069	20,450	89	1,240	72.4
Clark County School District	NV	63,027	-	15,178	123,579	-	30,188	51.0
Clarksville-Montgomery County School System	TN	7,914	1,135	3,096	13,049	2,193	7,528	59.4
Clayton County Public Schools	GA	17,816	-	1,855	32,728	-	3,408	54.4
Cleveland Metropolitan School District	OH	978	-	-	22,251	-	-	4.4
Cobb County School District	GA	15,333	2,260	3,699	31,987	5,288	20,833	47.2
Cumberland County Schools	NC	-	-	-	20,303	274	2,037	0.0
Dallas ISD	TX	46,963	-	9,247	79,380	-	15,629	59.2
Des Moines Public Schools	IA	13,699	-	462	20,967	-	388	65.3
District of Columbia Public Schools	DC	16,352	28	3,244	21,918	55	5,047	74.5
Douglas County School District RE-1	CO	1,125	208	4,165	4,536	832	25,320	24.8
Dubuque Community School District	IA	1,704	41	249	3,495	223	2,750	46.9
Elk Grove Unified School District	CA	5,319	239	4,624	16,239	757	16,412	32.7
Erie City School District	PA	6,947	-	-	8,662	-	-	80.2
Fairfax County Public Schools	VA	21,357	1,138	9,233	38,091	3,054	36,802	54.7
Farmington Municipal Schools	NM	-	-	-	2,362	9	449	0.0
Fort Wayne Community Schools	IN	12,442	-	586	19,522	-	920	63.7
Fort Worth Independent School District	TX	20,744	-	1,418	39,097	-	2,673	53.1
Fresno Unified School District	CA	16,266	-	-	48,297	-	-	33.7
Fulton County Schools	GA	14,990	569	3,026	26,751	1,455	14,781	55.2

Table 1: Average Daily Participation in Breakfast and Lunch, October 2023 (continued)

School District	State	Average Daily Participation in Breakfast: October 2023			Average Daily Participation in Lunch: October 2023			Ratio of Free and Reduced-Price Breakfast to Lunch Participation
		Free	Reduced-Price	Paid	Free	Reduced-Price	Paid	
Gadsden Independent Schools	NM	5,820	-	181	8,740	-	272	66.6
Gilbert Unified School District	AZ	1,511	276	851	4,941	1,024	6,916	30.0
Grand Island Public Schools	NE	2,274	189	376	4,983	455	1,310	45.3
Grand Rapids Public Schools	MI	5,320	-	-	10,111	-	-	52.6
Great Falls Public School	MT	2,501	158	485	3,125	319	1,344	77.2
Green Bay Area Public School District	WI	5,006	154	334	8,150	476	1,720	59.8
Greenville County Schools	SC	21,937	132	4,576	39,673	274	9,824	55.2
Hamilton Southeastern Schools	IN	676	106	797	2,352	435	7,360	28.1
Harford County Public Schools	MD	5,021	739	2,633	8,539	1,457	9,287	57.6
Horry County Schools	SC	14,218	-	2,544	25,974	-	4,649	54.7
Howard County Public School System	MD	4,515	441	2,772	8,165	1,077	9,332	53.6
Jordan School District	UT	1,239	283	1,616	5,988	1,784	21,852	19.6
Kenosha Common School District	WI	3,728	-	1,354	6,960	-	2,528	53.6
Knox County Schools	TN	9,625	494	2,877	18,915	1,374	10,434	49.9
Lee's Summit R7 Missouri	MO	1,194	222	1,410	2,194	475	5,952	53.0
Leon County Schools	FL	3,976	216	2,340	7,437	485	5,979	52.9
Lincoln Public Schools	NE	6,442	621	1,611	12,837	1,973	10,023	47.7
Livingston Parish Public Schools	LA	8,249	-	3,539	13,984	-	5,999	59.0
Long Beach Unified School District	CA	9,238	104	3,775	24,789	307	10,694	37.2
Loudoun County Public Schools	VA	5,606	372	3,532	12,039	964	17,948	46.0
Madison County Board of Education	AL	3,169	260	1,446	5,930	608	5,003	52.5
Madison Metropolitan School District	WI	4,781	189	1,162	6,693	341	2,047	70.7
Memphis-Shelby County Schools	TN	36,322	-	8,698	55,875	-	13,388	65.0
Metropolitan Nashville Public Schools	TN	26,455	208	6,669	35,550	319	11,045	74.3
Millard Public Schools	NE	1,538	298	1,920	3,697	914	8,103	39.8
Minneapolis	MN	6,913	-	2,356	12,723	-	4,337	54.3
Moore Public Schools	OK	2,944	382	1,261	6,405	1,115	4,223	44.2
MSD of Lawrence Township	IN	6,209	-	236	8,964	-	341	69.3
New Bedford Public Schools	MA	6,277	-	-	10,305	-	-	60.9
New York City Public Schools	NY	230,133	-	-	581,673	-	-	39.6
Newark Board of Education	NJ	14,829	1,446	4,176	17,050	1,632	5,030	87.1
Norfolk Public Schools	VA	13,283	-	-	18,274	-	-	72.7
Norwalk Public schools	CT	2,241	-	1,148	4,419	-	2,261	50.7
Omaha Public Schools	NE	21,657	-	-	37,406	-	-	57.9
Papillion La Vista Community Schools	NE	897	49	392	2,244	401	4,266	35.7
Passaic City Schools	NJ	6,664	-	-	8,687	-	-	76.7
Pittsburg Unified School District	CA	2,080	-	961	2,919	-	1,341	71.2
Pittsburgh School District	PA	9,414	-	-	13,864	-	-	67.9

Table 1: Average Daily Participation in Breakfast and Lunch, October 2023 (continued)

School District	State	Average Daily Participation in Breakfast: October 2023			Average Daily Participation in Lunch: October 2023			Ratio of Free and Reduced-Price Breakfast to Lunch Participation
		Free	Reduced-Price	Paid	Free	Reduced-Price	Paid	
Plymouth-Canton Community Schools	MI	1,133	133	3,280	1,764	213	5,863	64.1
Prince William County Schools	VA	15,774	742	7,377	30,404	1,818	22,012	51.3
Racine Unified School District	WI	5,678	-	484	8,370	-	714	67.8
Rapid City Area Schools	SD	1,264	48	297	2,647	270	2,882	45.0
Rapides Parish School Board	LA	7,468	-	886	14,167	-	1,682	52.7
Riverside Unified School District	CA	4,750	-	2,433	14,180	-	7,263	33.5
Rochester City School District	NY	13,515	-	-	17,197	-	-	78.6
Sacramento City Unified School District	CA	8,062	112	749	21,549	82	3,695	37.8
Saint Paul Public Schools	MN	14,711	-	1,311	21,290	-	1,903	69.1
Salt Lake City School District	UT	3,636	260	973	6,253	547	3,706	57.3
San Bernardino City Unified School District	CA	12,055	-	-	30,163	-	-	40.0
San Diego Unified School District	CA	20,894	26	12,320	30,864	59	19,505	67.7
School Board of Alachua County	FL	6,239	103	261	12,798	365	1,941	48.2
School District of Philadelphia	PA	37,347	-	-	60,122	-	-	62.1
School District U-46	IL	6,069	-	1,578	16,809	-	4,372	36.1
Shawnee Mission School District	KS	1,934	300	898	5,994	990	7,966	32.0
South-Western City School District	OH	5,190	745	1,321	8,590	1,318	3,588	59.9
Springdale Public Schools	AR	6,179	1,550	1,439	10,241	2,702	3,126	59.7
Syracuse City School District	NY	9,351	-	-	12,187	-	-	76.7
The School Board of Broward County	FL	33,758	296	3,873	92,576	1,252	18,041	36.3
Toms River Board of Education	NJ	850	102	157	2,314	412	1,472	34.9
Topeka Public Schools	KS	3,686	-	47	7,961	-	102	46.3
United School District 497 Lawrence Public Schools	KS	1,029	119	530	2,141	290	2,503	47.2
Vigo County School Corporation	IN	-	-	-	3,019	316	696	0.0
Volusia County Schools	FL	14,920	-	1,054	30,998	-	2,188	48.1
Wake County Public School System	NC	12,283	828	3,469	26,792	2,213	17,301	45.2
Washoe County School District	NV	13,240	88	4,154	17,586	306	10,913	74.5
Waukee Community School District	IA	707	93	730	1,735	263	6,115	40.0
West Ada School District	ID	1,330	315	1,597	3,589	1,157	8,222	34.7
West Fargo Public Schools	ND	1,545	276	1,566	2,438	574	6,189	60.4
Wichita Public Schools	KS	16,513	1,596	3,708	21,884	2,089	4,425	75.5
Total		**1,340,799**	**23,245**	**227,093**	**2,617,461**	**55,477**	**660,720**	**51.0**

Table 2: Breakfast Service Models, October 2023

School District	Number of Schools	Breakfast Service Models: October 2023				
		Cafeteria Before School	Served in the Classroom/After the Bell	Grab and Go Kiosks	"Second Chance" Breakfast	Vending Machines
Akron City School District	**44**	38	4	2	0	0
Allentown School District	**25**	22	3	0	0	0
Ankeny Community School Distirct	**17**	16	No Alternative Breakfast Models Reported			
Appoquinimink School District	**21**	20	1	0	3	0
Atlanta Public Schools	**73**	47	0	24	0	0
Baltimore City Public Schools	**158**	157	No Alternative Breakfast Models Reported			
Baltimore County Public Schools	**169**	0	0	169	0	0
Beaverton School District	**54**	53	4	0	2	0
Blue Valley School District #229	**38**	38	No Alternative Breakfast Models Reported			
Boise School District	**47**	36	9	0	13	0
Boone County Kentucky Schools	**26**	22	0	3	1	0
Boston Public Schools	**124**	116	63	14	0	0
Brentwood Union Free School District	**18**	17	1	17	18	0
Caddo Parish School Board	**55**	54	1	0	0	0
Charles County Public Schools	**41**	41	17	10	0	0
Charlotte Mecklenburg Schools	**178**	174	No Alternative Breakfast Models Reported			
Cherokee County School District	**40**	40	1	10	0	0
Chicago Public Schools	**577**	47	432	438	0	0
Christina School District	**30**	30	0	30	0	0
Cincinnati Public Schools	**65**	53	12	1	1	0
Clark County School District	**373**	145	200	8	0	0
Clarksville-Montgomery County School System	**40**	40	No Alternative Breakfast Models Reported			
Clayton County Public Schools	**62**	55	5	2	0	0
Cleveland Metropolitan School District	**87**	87	30	87	87	0
Cobb County School District	**112**	105	0	12	0	0
Cumberland County Schools	**86**	84	No Alternative Breakfast Models Reported			
Dallas ISD	**229**	181	119	85	0	9
Des Moines Public Schools	**60**	14	4	43	3	0
District of Columbia Public Schools	**117**	116	80	37	0	0
Douglas County School District RE-1	**83**	54	No Alternative Breakfast Models Reported			
Dubuque Community School District	**18**	13	5	0	0	0
Elk Grove Unified School District	**67**	63	0	0	7	0
Erie City School District	**23**	6	10	21	0	0
Fairfax County Public Schools	**190**	0	0	32	6	0
Farmington Municipal Schools	**20**	20	No Alternative Breakfast Models Reported			
Fort Wayne Community Schools	**50**	5	45	0	0	0

Table 2: Breakfast Service Models, October 2023 (continued)

School District	Number of Schools	Breakfast Service Models: October 2023				
		Cafeteria Before School	Served in the Classroom/After the Bell	Grab and Go Kiosks	"Second Chance" Breakfast	Vending Machines
Fort Worth Independent School District	140	70	30	40	0	0
Fresno Unified School District	108	108	No Alternative Breakfast Models Reported			
Fulton County Schools	95	95	0	20	0	0
Gadsden Independent Schools	26	22	4	0	0	0
Gilbert Unified School District	39	33	1	5	0	0
Grand Island Public Schools	18	15	0	3	0	1
Grand Rapids Public Schools	45	45	No Alternative Breakfast Models Reported			
Great Falls Public School	21	5	13	0	1	0
Green Bay Area Public School District	40	31	7	3	39	0
Greenville County Schools	94	93	No Alternative Breakfast Models Reported			
Hamilton Southeastern Schools	23	23	No Alternative Breakfast Models Reported			
Harford County Public Schools	52	0	11	6	0	0
Horry County Schools	53	42	8	3	0	0
Howard County Public School System	77	50	27	0	0	0
Jordan School District	64	64	0	0	5	0
Kenosha Common School District	38	38	No Alternative Breakfast Models Reported			
Knox County Schools	90	90	5	0	0	0
Lawrence Public Schools	23	1	22	1	0	0
Lee's Summit R7 Missouri	25	3	0	22	0	0
Leon County Schools	40	40	No Alternative Breakfast Models Reported			
Lincoln Public Schools	60	58	1	1	0	0
Livingston Parish Public Schools	43	20	3	20	1	0
Long Beach Unified School District	84	84	No Alternative Breakfast Models Reported			
Loudoun County Public Schools	97	84	13	0	3	0
Madison County Board of Education	28	27	0	0	2	0
Madison Metropolitan School District	50	0	No Alternative Breakfast Models Reported			
Memphis-Shelby County Schools	197	176	21	0	0	0
Metropolitan Nashville Public Schools	143	84	59	0	0	0
Millard Public Schools	35	35	0	0	35	3
Minneapolis	67	55	8	8	0	0
Moore Public Schools	34	34	No Alternative Breakfast Models Reported			
MSD of Lawrence Township	20	5	15	12	0	0
New Bedford Public Schools	32	1	30	0	0	0
New York City Public Schools[1]	2121	--	--	--	1,995	0
Newark Board of Education	70	17	53	0	0	0
Norfolk Public Schools	49	34	8	41	37	0
North Kansas City School District	34	33	2	15	0	0

1 New York City Public Schools reported using alternative breakfast models but specific data was not available.

Table 2: Breakfast Service Models, October 2023 (continued)

School District	Number of Schools	Breakfast Service Models: October 2023				
		Cafeteria Before School	Served in the Classroom/After the Bell	Grab and Go Kiosks	"Second Chance" Breakfast	Vending Machines
Norwalk Public schools	24	16	8	0	0	0
Omaha Public Schools	100	26	46	70	0	0
Papillion La Vista Community Schools	22	14	No Alternative Breakfast Models Reported			
Passaic City Schools	21	0	17	4	0	
Pittsburg Unified School District	13	13	No Alternative Breakfast Models Reported			
Pittsburgh School District	54	54	5	0	20	0
Plymouth-Canton Community Schools	24	24	9	0	0	0
Prince William County Schools	97	97	67	1	0	0
Racine Unified School District	24	7	13	4	0	0
Rapid City Area Schools	23	20	0	3	2	0
Rapides Parish School Board	44	44	No Alternative Breakfast Models Reported			
Riverside Unified School District	47	42	3	0	2	0
Rochester City School District	51	21	31	8	17	0
Sacramento City Unified School District	83	83	No Alternative Breakfast Models Reported			
Saint Paul Public Schools	66	0	0	66	1	0
Salt Lake City School District	37	23	14	1	7	0
San Bernardino City Unified School District	84	84	6	0	1	0
San Diego Unified School District	195	131	62	0	20	0
School Board of Alachua County	53	53	4	5	0	0
School District of Philadelphia	235	237	100	0	0	0
School District U-46	55	52	9	4	0	0
Shawnee Mission School District	47	47	No Alternative Breakfast Models Reported			
South-Western City School District	31	23	8	0	0	0
Springdale Public Schools	29	17	0	12	4	0
Syracuse City School District	34	0	21	34	34	0
The School Board of Broward County	227	226	No Alternative Breakfast Models Reported			
Toms River Board of Education	18	14	1	3	0	0
Topeka Public Schools	28	27	1	0	1	0
United School District 497 Lawrence Public Schools	17	15	2	0	2	0
Vigo County School Corporation	25	25	No Alternative Breakfast Models Reported			
Volusia County Schools	73	72	1	0	0	0
Wake County Public School System	198	198	16	4	1	0
Washoe County School District	103	45	42	0	0	0
Waukee Community School District	17	17	0	0	2	0
West Ada School District	57	56	1	12	0	0
West Fargo Public Schools	21	19	2	0	0	0
Wichita Public Schools	88	32	56	22	21	0
Total	**10,057**	**5,498**	**1,932**	**1,498**	**2,394**	**13**

Table 3: Breakfast and Lunch Participation, October 2023

School District	State	Number of Schools In District October 23	Number of Schools Participating in the School Breakfast Program	Percent of Schools in District Serving Breakfast	Number of Schools Participating in National School Lunch Program	Percent of Schools in District Serving Lunch
Akron City School District	OH	44	44	100%	44	100%
Allentown School District	PA	25	25	100%	25	100%
Ankeny Community School Distirct	IA	17	16	94%	16	94%
Appoquinimink School District	DE	21	21	100%	21	100%
Atlanta Public Schools	GA	73	73	100%	73	100%
Baltimore City Public Schools	MD	158	157	99%	157	99%
Baltimore County Public Schools	MD	169	169	100%	169	100%
Beaverton School District	OR	54	53	98%	53	98%
Blue Valley School District #229	KS	38	38	100%	38	100%
Boise School District	ID	47	46	98%	46	98%
Boone County Kentucky Schools	KY	26	26	100%	26	100%
Boston Public Schools	MA	124	124	100%	124	100%
Brentwood Union Free School District	NY	18	18	100%	18	100%
Caddo Parish School Board	LA	55	55	100%	55	100%
Charles County Public Schools	MD	41	41	100%	41	100%
Charlotte Mecklenburg Schools	NC	178	174	98%	178	100%
Cherokee County School District	GA	40	40	100%	40	100%
Chicago Public Schools	IL	577	577	100%	577	100%
Christina School District	DE	30	30	100%	30	100%
Cincinnati Public Schools	OH	65	65	100%	65	100%
Clark County School District	NV	373	353	95%	354	95%
Clarksville-Montgomery County School System	TN	40	40	100%	40	100%
Clayton County Public Schools	GA	62	62	100%	62	100%
Cleveland Metropolitan School District	OH	87	87	100%	87	100%
Cobb County School District	GA	112	105	94%	112	100%
Cumberland County Schools	NC	86	84	98%	84	98%
Dallas ISD	TX	229	229	100%	229	100%
Des Moines Public Schools	IA	60	59	98%	59	98%
District of Columbia Public Schools	DC	117	117	100%	117	100%
Douglas County School District RE-1	CO	83	54	65%	83	100%
Dubuque Community School District	IA	18	18	100%	18	100%
Elk Grove Unified School District	CA	67	66	99%	66	99%
Erie City School District	PA	23	23	100%	23	100%
Fairfax County Public Schools	VA	190	190	100%	190	100%
Farmington Municipal Schools	NM	20	20	100%	20	100%
Fort Wayne Community Schools	IN	50	50	100%	50	100%
Fort Worth Independent School District	TX	140	140	100%	140	100%
Fresno Unified School District	CA	108	108	100%	108	100%
Fulton County Schools	GA	95	95	100%	95	100%

Table 3: Breakfast and Lunch Participation, October 2023 (continued)

School District	State	Number of Schools In District October 23	Number of Schools Participating in the School Breakfast Program	Percent of Schools in District Serving Breakfast	Number of Schools Participating in National School Lunch Program	Percent of Schools in District Serving Lunch
Gadsden Independent Schools	NM	26	26	100%	26	100%
Gilbert Unified School District	AZ	39	39	100%	39	100%
Grand Island Public Schools	NE	18	18	100%	18	100%
Grand Rapids Public Schools	MI	45	45	100%	45	100%
Great Falls Public School	MT	21	18	86%	21	100%
Green Bay Area Public School District	WI	40	38	95%	40	100%
Greenville County Schools	SC	94	94	100%	93	99%
Hamilton Southeastern Schools	IN	23	23	100%	23	100%
Harford County Public Schools	MD	52	52	100%	52	100%
Horry County Schools	SC	53	53	100%	53	100%
Howard County Public School System	MD	77	77	100%	77	100%
Jordan School District	UT	64	64	100%	64	100%
Kenosha Common School District	WI	38	38	100%	38	100%
Knox County Schools	TN	90	90	100%	90	100%
Lawrence Public Schools	MA	23	23	100%	23	100%
Lee's Summit R7 Missouri	MO	25	25	100%	25	100%
Leon County Schools	FL	40	40	100%	40	100%
Lincoln Public Schools	NE	60	60	100%	60	100%
Livingston Parish Public Schools	LA	43	43	100%	43	100%
Long Beach Unified School District	CA	84	84	100%	84	100%
Loudoun County Public Schools	VA	97	97	100%	97	100%
Madison County Board of Education	AL	28	27	96%	27	96%
Madison Metropolitan School District	WI	50	50	100%	50	100%
Memphis-Shelby County Schools	TN	197	197	100%	197	100%
Metropolitan Nashville Public Schools	TN	143	143	100%	143	100%
Millard Public Schools	NE	35	35	100%	35	100%
Minneapolis	MN	67	63	94%	63	94%
Moore Public Schools	OK	34	34	100%	34	100%
MSD of Lawrence Township	IN	20	20	100%	20	100%
New Bedford Public Schools	MA	32	32	100%	32	100%
New York City Public Schools	NY	2,121	1,995	94%	2,009	95%
Newark Board of Education	NJ	70	70	100%	70	100%
Norfolk Public Schools	VA	49	49	100%	49	100%
North Kansas City School District	MO	34	33	97%	34	100%
Norwalk Public schools	CT	24	24	100%	24	100%
Omaha Public Schools	NE	100	100	100%	99	99%
Papillion La Vista Community Schools	NE	22	14	64%	22	100%
Passaic City Schools	NJ	21	21	100%	21	100%

Table 3: Breakfast and Lunch Participation, October 2023 (continued)

School District	State	Number of Schools In District October 23	Number of Schools Participating in the School Breakfast Program	Percent of Schools in District Serving Breakfast	Number of Schools Participating in National School Lunch Program	Percent of Schools in District Serving Lunch
Pittsburg Unified School District	CA	13	13	100%	13	100%
Pittsburgh School District	PA	54	54	100%	54	100%
Plymouth-Canton Community Schools	MI	24	24	100%	24	100%
Prince William County Schools	VA	97	97	100%	97	100%
Racine Unified School District	WI	24	24	100%	24	100%
Rapid City Area Schools	SD	23	23	100%	23	100%
Rapides Parish School Board	LA	44	44	100%	44	100%
Riverside Unified School District	CA	47	47	100%	47	100%
Rochester City School District	NY	51	51	100%	51	100%
Sacramento City Unified School District	CA	83	83	100%	83	100%
Saint Paul Public Schools	MN	66	66	100%	66	100%
Salt Lake City School District	UT	37	37	100%	37	100%
San Bernardino City Unified School District	CA	84	84	100%	84	100%
San Diego Unified School District	CA	195	195	100%	195	100%
School Board of Alachua County	FL	53	53	100%	53	100%
School District of Philadelphia	PA	235	237	101%	237	101%
School District U-46	IL	55	53	96%	53	96%
Shawnee Mission School District	KS	47	47	100%	47	100%
South-Western City School District	OH	31	31	100%	31	100%
Springdale Public Schools	AR	29	29	100%	29	100%
Syracuse City School District	NY	34	34	100%	34	100%
The School Board of Broward County	FL	227	226	100%	227	100%
Toms River Board of Education	NJ	18	18	100%	18	100%
Topeka Public Schools	KS	28	28	100%	28	100%
United School District 497 Lawrence Public Schools	KS	17	17	100%	17	100%
Vigo County School Corporation	IN	25	25	100%	25	100%
Volusia County Schools	FL	73	73	100%	73	100%
Wake County Public School System	NC	198	198	100%	198	100%
Washoe County School District	NV	103	87	84%	103	100%
Waukee Community School District	IA	17	17	100%	17	100%
West Ada School District	ID	57	57	100%	57	100%
West Fargo Public Schools	ND	21	21	100%	21	100%
Wichita Public Schools	KS	88	88	100%	88	100%
Total		**10,057**	**9,827**		**9,912**	

Table 4: Strategies for Serving Free Meals, October 2023

School District	State	Total Schools	Provision 2: Breakfast	Community Eligibility Provision (CEP)[2]	Healthy School Meals for All Statewide Policy	State or Local Funding
Akron City School District[1]	OH	44	0	44		
Allentown School District[1]	PA	25	0	25		
Ankeny Community School Distirct	IA	17	No CEP, Provision 2, or State or Local Funding Reported			
Appoquinimink School District	DE	21	No CEP, Provision 2, or State or Local Funding Reported			
Atlanta Public Schools	GA	73	0	53		
Baltimore City Public Schools	MD	158	0	157		
Baltimore County Public Schools[1]	MD	169	0	169		
Beaverton School District	OR	54	0	15		
Blue Valley School District #229	KS	38	No CEP, Provision 2, or State or Local Funding Reported			
Boise School District	ID	47	6	11		
Boone County Kentucky Schools	KY	26	0	11		
Boston Public Schools[1]	MA	124	0	124		
Brentwood Union Free School District[1]	NY	18	0	18		
Caddo Parish School Board[1]	LA	55	0	55		
Charles County Public Schools	MD	41	0	12		28 - Breakfast Only
Charlotte Mecklenburg Schools	NC	178	0	111		174 - Breakfast Only
Cherokee County School District	GA	40	No CEP, Provision 2, or State or Local Funding Reported			
Chicago Public Schools[1]	IL	577	0	577		
Christina School District[1]	DE	30	0	30		
Cincinnati Public Schools	OH	65	9	55		1
Clark County School District	NV	373	0	354		
Clarksville-Montgomery County School System	TN	40	No CEP, Provision 2, or State or Local Funding Reported			
Clayton County Public Schools[1]	GA	62	0	62		
Cleveland Metropolitan School District[1]	OH	87	0	87		
Cobb County School District	GA	112	No CEP, Provision 2, or State or Local Funding Reported			
Cumberland County Schools	NC	86	0	62		22 - Breakfast Only
Dallas ISD[1]	TX	229	0	229		
Des Moines Public Schools	IA	60	0	58		
District of Columbia Public Schools	DC	117	0	95		
Douglas County School District RE-1	CO	83	0	No CEP	83	
Dubuque Community School District	IA	18	0	8		
Elk Grove Unified School District	CA	67	0	33	33	
Erie City School District[1]	PA	23	0	23		
Fairfax County Public Schools	VA	190	0	44		
Farmington Municipal Schools	NM	20	0	12	8	
Fort Wayne Community Schools[1]	IN	50	0	50		
Fort Worth Independent School District[1]	TX	140	0	140		

1 School districts that have implemented CEP districtwide.
2 No schools surveyed for this report provided lunch through Provision 2.

Table 4: Strategies for Serving Free Meals, October 2023 (continued)

School District	State	Total Schools	Provision 2: Breakfast	Community Eligibility Provision (CEP)[2]	Healthy School Meals for All Statewide Policy	State or Local Funding
Fresno Unified School District[1]	CA	108	0	108		
Fulton County Schools	GA	95	0	30		
Gadsden Independent Schools	NM	26	0	26		
Gilbert Unified School District	AZ	39	No CEP, Provision 2, or State or Local Funding Reported			
Grand Island Public Schools	NE	18	3	10		
Grand Rapids Public Schools[1]	MI	45	0	45		
Great Falls Public School	MT	21	0	7		
Green Bay Area Public School District	WI	40	0	26		
Greenville County Schools	SC	94	0	83		
Hamilton Southeastern Schools	IN	23	No CEP, Provision 2, or State or Local Funding Reported			
Harford County Public Schools	MD	52	0	15		17 - Breakfast Only
Horry County Schools[1]	SC	53	0	53		
Howard County Public School System	MD	77	0	8		27 - Breakfast Only
Jordan School District	UT	64	No CEP, Provision 2, or State or Local Funding Reported			
Kenosha Common School District[1]	WI	38	0	38		
Knox County Schools	TN	90	0	38		
Lawrence Public Schools[1]	MA	23	0	23		
Lee's Summit R7 Missouri	MO	25	No CEP, Provision 2, or State or Local Funding Reported			
Leon County Schools	FL	40	0	34		
Lincoln Public Schools	NE	60	1	8		
Livingston Parish Public Schools[1]	LA	43	0	43		
Long Beach Unified School District	CA	84	0	66	18	
Loudoun County Public Schools	VA	97	5	11		
Madison County Board of Education	AL	28	No CEP, Provision 2, or State or Local Funding Reported			
Madison Metropolitan School District	WI	50	0	16		
Memphis-Shelby County Schools [1]	TN	197	0	197		
Metropolitan Nashville Public Schools	TN	143	32	No CEP		
Millard Public Schools	NE	35	No CEP, Provision 2, or State or Local Funding Reported			
Minneapolis	MN	67	0	63		
Moore Public Schools	OK	34	No CEP, Provision 2, or State or Local Funding Reported			
MSD of Lawrence Township[1]	IN	20	0	20		
New Bedford Public Schools[1]	MA	32	0	32		
New York City Public Schools[1]	NY	2,121	0	2,121		
Newark Board of Education	NJ	70	No CEP, Provision 2, or State or Local Funding Reported			
Norfolk Public Schools[1]	VA	49	0	49		
North Kansas City School District	MO	34	0	No CEP		9 - Breakfast Only
Norwalk Public schools[1]	CT	24	0	24		

1 School districts with an asterisk denote those that have implemented CEP districtwide.
2 No schools surveyed for this report provided lunch through Provision 2.

Table 4: Strategies for Serving Free Meals, October 2023 (continued)

School District	State	Total Schools	Provision 2: Breakfast	Community Eligibility Provision (CEP)[2]	Healthy School Meals for All Statewide Policy	State or Local Funding
Omaha Public Schools[1]	NE	100	0	100		
Papillion La Vista Community Schools	NE	22	0	5		
Passaic City Schools[1]	NJ	21	0	21		
Pittsburg Unified School District[1]	CA	13	0	13		
Pittsburgh School District[1]	PA	54	0	54		
Plymouth-Canton Community Schools	MI	24	0	1		
Prince William County Schools	VA	97	0	44		
Racine Unified School District[1]	WI	24	0	24		
Rapid City Area Schools	SD	23	0	6		17
Rapides Parish School Board[1]	LA	44	0	44		
Riverside Unified School District[1]	CA	47	0	47		
Rochester City School District[1]	NY	51	0	51		
Sacramento City Unified School District	CA	83	8	69	6	
Saint Paul Public Schools[1]	MN	66	0	66		
Salt Lake City School District	UT	37	0	12		4 - Breakfast Only
San Bernardino City Unified School District[1]	CA	84	0	84		
San Diego Unified School District	CA	195	0	179	16	
School Board of Alachua County	FL	53	0	32		
School District of Philadelphia[1]	PA	235	0	235		
School District U-46	IL	55	0	53		
Shawnee Mission School District	KS	47	No CEP, Provision 2, or State or Local Funding Reported			
South-Western City School District	OH	31	0	No CEP		8 - Breakfast Only
Springdale Public Schools	AR	29	0	No CEP		12 - Breakfast Only
Syracuse City School District[1]	NY	34	0	34		
The School Board of Broward County	FL	227	0	180		
Toms River Board of Education	NJ	18	0	1		
Topeka Public Schools[1]	KS	28	0	28		
United School District 497 Lawrence Public Schools	KS	17	0	1		
Vigo County School Corporation	IN	25	No CEP, Provision 2, or State or Local Funding Reported			
Volusia County Schools[1]	FL	73	0	73		
Wake County Public School System	NC	198	0	12		23
Washoe County School District	NV	103	0	54		49
Waukee Community School District	IA	17	No CEP, Provision 2, or State or Local Funding Reported			
West Ada School District	ID	57	0	3		1: Breakfast Only
West Fargo Public Schools	ND	21	0	2		
Wichita Public Schools	KS	88	0	No CEP		88: Breakfast Only
Total		**10,057**	**64**	**2,186**		

1 School districts with an asterisk denote those that have implemented CEP districtwide.
2 No schools surveyed for this report provided lunch through Provision 2.

FRAC
Food Research & Action Center

Food Research & Action Center
Washington, DC 20036
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