

House and Senate Agriculture Appropriations Funding Levels and Provisions for FY 2022

On July 29, by a <u>vote of 219-208</u>, the House <u>passed</u> its fiscal year (FY) 2022 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies funding bill, <u>H.R. 4356</u>, in a package including six other spending bills (<u>H.R. 4502</u>). On August 4, by a <u>vote of 25-5</u>, the Senate Appropriations Committee <u>advanced</u> its fiscal year (FY) 2022 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies <u>funding bill</u>, <u>S. 2599</u>, to the Senate Floor. A comparison of the House agriculture appropriations bill with the Senate agriculture appropriations bill and enacted FY 2021 levels is outlined in the table below. The agriculture appropriations bill is one of 12 appropriations (spending) bills that Congress must pass by September 30 of each fiscal year to keep government programs funded.

Throughout the appropriations process, FRAC will continue to monitor funding levels and participation to ensure sufficient funding for programs. For additional appropriations updates, see FRAC's <u>Budget and Appropriations</u> page.

Program(s)/Topi cs	House FY 2022 Agriculture Appropriations Bill	Senate FY 2022 Agriculture Appropriations Bill	Comparison to Enacted FY 2021 Appropriations*
Supplemental Nutrition Assistance Program (SNAP)	\$105.8 billion in mandatory spending, including \$3 billion in reserve to cover any unexpected costs.	\$105.8 billion in mandatory spending, including \$3 billion in reserve to cover any unexpected costs.	\$114 billion was provided in FY 2021, including \$3 billion in a contingency reserve.
	The bill includes a "such sums appropriation" in the fourth quarter of the fiscal year, in case participation exceeds expected levels or there is a disaster that cannot be managed through use of the contingency funds.	Committee Provisions: Directs the USDA to move forward with implementation of the National Accuracy Clearinghouse to improve program integrity and prevent duplicate issuances of SNAP benefits.	Note: The American Rescue Plan Act (<u>P.L.</u> <u>117-2</u>) included additional funding for SNAP.
	Committee Provisions: Directs the U.S. Department of Agriculture (USDA) to report on barriers contributing to inequitable access to SNAP, such as the able-bodied adults without dependents (ABAWD) time limit, limited in-language resources, limited culturally responsive outreach standards, and inadequate availability of in-person and telephone assistance.	Directs the Department to report back on its plans to include a greater variety of traditional foods in food packages for the Food Distribution Program on Indian Reservations (FDPIR), as well as how USDA will identify and purchase a greater number of traditional foods from Native American and Alaska Native producers. Requests an update from USDA FNS on its implementation of controls to address use of fraudulent SNAP credentials.	

	Continues to direct USDA Food and Nutrition Service (FNS) to make information available on its website regarding college student SNAP eligibility requirements easier to understand and more accessible. Further directs USDA FNS to report back on college student enrollment in SNAP and determine lessons learned from the temporary expansion of SNAP eligibility under Public Law 116-260 (Consolidated Appropriations Act, December 2020). Encourages USDA FNS to ensure SNAP does not limit Native American households from accessing the additional benefits of the Food Distribution Program on Indian Reservations (FDPIR) and requests FNS to engage in a dialogue with Congress on how to integrate the two programs. Supports a reevaluation and revision of the policy that includes the Basic Allowance for Housing as income when calculating SNAP eligibility for members of the military. Encourages USDA to ensure adequate language assistance and translation services for SNAP's online pilot program.	Encourages the Secretary to implement an electronic data matching solution to verify earned income of SNAP applicants during certification and recertification. Encourages the Secretary to include State-by-State demographic profiles in regulatory impact analysis for any changes to SNAP eligibility criteria. Urges the Department to quickly expand the acceptance of program benefits through online transactions, including at virtual farmers' markets and farm stores, to all States.	
Child Nutrition Programs	 \$26.9 billion for child nutrition programs, including Mandatory funding: \$14.7 billion for National School Lunch Program \$5.2 billion for School Breakfast Program \$4.3 billion for Child and Adult Care Food Program (CACFP) \$581.1 million for Summer Food Service Program Discretionary funding[†]: 	 \$26.9 billion for child nutrition programs, including Mandatory funding: \$14.7 billion for National School Lunch Program \$5.2 billion for School Breakfast Program \$4.3 billion for Child and Adult Care Food Program (CACFP) \$581.1 million for Summer Food Service Program Discretionary funding[†]: 	 \$25.1 billion was provided in FY 2021, including \$13.5 billion for National School Lunch Program; \$5 billion for School Breakfast Program; \$4 billion for CACFP; \$551.9 million for Summer Food Service Program; \$42 million for Summer EBT; and

 \$45 million for the Summer Electronic Benefits Transfer (EBT) for Children Demonstration \$35 million for school meals equipment grants \$10 million for school breakfast expansion grants, of which \$2 million is dedicated to U.S. territories 	 \$45 million for the Summer Electronic Benefits Transfer (EBT) for Children Demonstration \$35 million for school meals equipment grants \$6 million for school breakfast expansion grants, of which \$2 million is dedicated to U.S. territories 	• \$30 million for school meals equipment grants.
Committee Provisions:	Committee Provisions:	
Continues to direct USDA to issue	Directs the Secretary to update the system	
recommended standards that schools can	of crediting high-protein yogurt to	
adopt to address the issue of shaming school	accurately reflect the higher protein	
children for unpaid school lunch fees,	content of strained yogurt.	
including shielding kids from public embarrassment; making clear that all	Allows maximum Farm to School Program	
communications about unpaid school lunch	grants to increase to \$500,000 and directs	
fees should be directed at the parent or	the Secretary to use \$500,000 to establish	
guardian, not the child; and encouraging	at least one cooperative agreement with an	
schools to make an additional effort to work	established entity to disseminate	
with families who have school lunch debt.	information about the program.	
Acknowledges the administration's proposal	Encourages FNS to support school food	
to expand the Community Eligibility	authorities in sourcing and serving pulse	
Provision (CEP) and expresses concern	crops.	
about CEP participation in counties with persistent poverty. Encourages USDA to	Of the \$485 million appropriated for Child	
explore potential strategies to address the	Nutrition Programs Entitlement	
unique CEP participation challenges faced	Commodities, \$20 million will be offered	
by the counties and also in rural	to States proportionally based on the	
communities.	number of breakfasts served.	
Provides a \$2 million increase to Team	Directs the Secretary to fund Summer	
Nutrition (total proposed funding: \$20	EBT in the same manner, including the	
million) for training and technical assistance	same States and tribal organizations, as it	
to help schools provide nutritious meals that	was funded in FY 2018.	
meet meal standards and directs \$1 million	Supports ENG allowing State A service to	
to support schools in meeting the sodium reduction targets.	Supports FNS allowing State Agencies to enable Summer Food Service Program	
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Directs \$1 million of the proposed \$12 million in Farm to School funding to establish at least four Farm to School Institutes to represent the East, Midwest, West, and South regions of the country and better create and disseminate information and to provide practitioner education, training, and other technical assistance.service institutions to develop and implement innovative methods to deliver or otherwise make available foods to eligible children and youth by non-congregate means or in non-congregate settings.Encourages USDA to include food waste education and prevention information as a priority for its nutrition programs and to incorporate the information into all nutrition education materials targeted at teachers, students, and other recipients.Supports USDA to determine ways to streamline the application process for the Summer Food Service Program and the Child and Adult Care Food Program (CACFP) to reduce the administrative burden to providers.	
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Continues to encourage efforts to increase	
local food purchases for the National School	
Lunch Program sourced from in-state or	
geographically local growers and producers.	
Directs USDA to encourage that training	
programs for food service personnel occur	
during regular, paid working hours and in	
person, with hands-on training techniques,	
whenever possible.	
Encourages USDA to continue evaluating	
how strained, high protein yogurt is credited	
based on the best available science and to	
provide an update to the Committee.	

Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)	 \$6 billion in discretionary funding, including \$834 million to increase the amounts of fruits and vegetables in the WIC Food Package, \$90 million for breastfeeding peer counselors, \$14 million for infrastructure, and \$75 million for management information systems. The bill also rescinds \$225 million of unobligated WIC funding. This funding level is expected to meet anticipated caseloads and also provides an increase in the amount of fruits and vegetables in the WIC Food Package. The Committee acknowledges it will continue to monitor funding needs, which might change as the country continues to respond to and recover from the COVID-19 pandemic. Committee Provisions: Encourages WIC to continue making referrals and perform screenings for a blood lead test when appropriate and expresses concern about the decline in child blood lead screening during the pandemic. Requests a briefing on FNS' current strategies for promoting breastfeeding, the unique impediments faced by WIC, and possible solutions; directs FNS to consider additional efforts to further promote breastfeeding to improve rates over the next five years. Expresses continued concern about maternal mortality and notes the Committee in continue the test is do in U. Put 	 \$6.3 billion in discretionary funding, \$90 million for breastfeeding support initiatives, and \$13.6 million for infrastructure Committee Provisions: Encourages USDA to collaborate with the Department of Health and Human Services in developing education materials for WIC-eligible pregnant women and caregivers to infants affected by Neonatal Abstinence Syndrome. Strongly encourages the Department to prioritize the benefits of fish consumption as regulations are revised and increase amounts of fish above those recommended by the National Academies of Science. Also encourages USDA to allow States to prioritize fish over legumes and peanut butter to meet cultural preferences.	\$5.75 billion was provided in FY 2021, including \$90 million for breastfeeding peer counselors and \$14 million for infrastructure. The law also included a \$1.25 billion rescission. Note: The American Rescue Plan Act (P.L. 117-2) included additional funding for WIC.
	is awaiting the report detailed in H. Rpt. 116-446, which directed USDA to conduct a review of existing evidence and develop a plan to build evidence on the impact of WIC on reducing maternal mortality among		

WIC h amon Comm WIC f of foor result and m work t throug Direct estima people old wI WIC, t infant who h	er in effect and did not directly apply to but negatively affected participation ng public benefit programs. Imittee acknowledges that up-to-date food packages that consist of a diversity ods and reflect community preferences lts in the consumption of healthy diets notes that USDA FNS has already begun k to update the WIC food packages ugh formal rulemaking. Its USDA FNS to publish state-level nates of the percentage of pregnant ole, infants, and children under 5 years who are participating in SNAP, but not by and the percentage of pregnant people, nts, and children up to age 5 years old have an income below 185 percent of		
Medic	Tederal poverty line and participate in Licaid but not WIC. 2 million in discretionary funding	\$332 million in discretionary funding	\$325 million was provided for CSFP in FY 2021.

			Note: The American Rescue Plan Act (<u>P.L.</u> <u>117-2</u>) included additional funding for CSFP.
The Emergency Food Assistance Program (TEFAP)	 \$337 million in mandatory funding for TEFAP commodities, plus \$85 million in discretionary funding for administrative funding (storage and transportation). Bill also permits states to use up to 20 percent of the funds provided for purchasing TEFAP commodities to help with the costs of storing, transporting, and distributing commodities. Committee provision encourages USDA FNS to work with TEFAP state and local agencies interested in using TEFAP administrative funding to reach (through the procurement of delivery services) unique, high-density, food-insecure populations with inadequate transportation access. Committee provision also encourages USDA FNS to explore innovative ways to procure food directly from small and local farmers. 	\$337 million in mandatory funding for TEFAP commodities, plus \$90 million in discretionary funding for administrative funding (storage, transportation, and program integrity). Also permits the Secretary to transfer up to an additional 20 percent from TEFAP commodities for these purposes. Committee provision encourages the Secretary to identify opportunities for increased supply of TEFAP commodities. Furthermore, domestically produced catfish fillets should be made available to the States for local distribution via TEFAP.	\$342 million in mandatory funding for commodities and \$79.6 million in discretionary funding for administration were provided in FY 2021.
Food Distribution Program on Indian Reservations (FDPIR)	 \$126 million (included in the total funding level for SNAP) The Committee recognizes the ability of tribal organizations to enter into 638 self-determination contracts for the procurement of FDPIR foods. Encourages USDA FNS to ensure SNAP does not limit Native American (American Indian and Alaskan Native) households from accessing the additional benefits of FDPIR and requests FNS to engage a dialogue with 		\$162 million was provided in FY 2021.

	Congress on how to integrate the two programs.		
WIC Farmers' Market Nutrition Program (FMNP)	\$30 million in discretionary funding	\$24 million in discretionary funding	\$21 million was provided in FY 2021.
Senior Farmers' Market Nutrition Program (SFMNP)	\$20.6 million in mandatory funding	\$20.6 million in mandatory funding	\$20.6 million was provided in FY 2021.
Nutrition Assistance Program (NAP)	 (Included in the total funding level for SNAP) Puerto Rico (PR): \$2.07 billion Commonwealth of the Northern Mariana Islands (CNMI): \$30 million American Samoa (AS): \$8.3 million Committee provision directs USDA FNS to provide cost estimates for including PR, AS, and CNMI in SNAP. The territories currently operate under NAP, a block-granted version of SNAP. 		Enacted FY 2021 levels: PR: \$2.04 billion CNMI: \$12 million AS: \$8.2 million Note: The American Rescue Plan Act (P.L. <u>117-2</u>) included additional funding for NAP, to remain available through FY 2027.
Congressional Hunger Center Fellows Program	\$2 million	\$2 million	\$2 million was provided in FY 2021.
Farm to School Project Grants	\$12 million	\$17 million	\$12 million was provided in FY 2021.
Dietary Guidelines for Americans	Reminds USDA and U.S. Department of Health and Human Services (HHS) of the importance of a transparent process and the use of strong evidence-based science when formulating the 2025–2030 Dietary Guidelines for Americans.	Provides \$10.3 million to ensure the scientific integrity of the Dietary Guidelines for Americans (DGA) and a decrease of \$1 million for the DGA review.	
	Policy and Promotion (CNPP), in conjunction with HHS, to develop comprehensive educational materials for consumers and health care professionals,		

Local Food	particularly in regard to the new age-specific recommendations for children from birth to 2 years old. Encourages all nutrition programs to engage local agriculture producers, and directs FNS to review the child nutrition programs and food distribution programs to determine how many of their commodity purchases are locally sourced, with emphasis on enhancing procurement from local and small farmers.	Strongly encourages USDA FNS to continue working closely with relevant stakeholders in States with frontier communities to support activities and policies that increase food security, particularly via local food.	
"Food for Peace," P.L. 83-480 grants (international)	\$1.74 billion	\$1.76 billion	\$1.74 billion was provided in FY 2021.
McGovern-Dole International Food for Education and Child Nutrition Program (international)	\$245 million	\$245 million	\$230 million was provided in FY 2021.
Funding for USDA's Economic Research Service (ERS)	Provides \$88.6 million, including \$2 million to expand data modeling capabilities to enhance its understanding of the impacts of climate change on the farm economy and production.	\$90.8 million	\$85.5 million was provided in FY 2021.

* Enacted FY 2021 figures are based on the Consolidated Appropriations Act, 2021 (P.L. 116-260). Additional funding for nutrition programs was provided and/or authorized in the Families First Coronavirus Response Act (P.L. 116-127, enacted March 18, 2020), The CARES Act (P.L. 116-136, enacted March 27, 2020), and The American Rescue Plan Act (P.L. 117-2, enacted March 11, 2021).

⁺ Discretionary funding is subject to annual appropriations.

Resources:

- H.R. 4502
 - o <u>Section-by-Section Summary</u> from House Appropriations Committee
 - o <u>Text of House Rules Committee Print</u> (legislative text)
 - o <u>Amendment Tracker</u> from House Appropriations Committee
- House FY 2022 Agriculture Appropriations
 - o <u>Full Committee Draft Bill</u> (before the adoption of amendments in full Committee)
 - o <u>Committee Report</u> (before the adoption of amendments in full Committee)
 - o <u>Committee Bill Summary</u>

- Senate FY 2022 Agriculture Appropriations
 - o Full Committee Draft Bill
 - o <u>Committee Report</u>
 - o <u>Committee Bill Summary</u>
- Enacted FY 2021 Appropriations Levels
 - o <u>Consolidated Appropriations Act, 2021 / Public Law 116-260</u>
 - o <u>Committee Print</u> of the Committee on Appropriations, U.S. House of Representatives on H.R. 133/ Public Law 116–260. Legislative Text and Explanatory Statement, Book 1 of 2, Divisions A-F.

Stay up-to-date on the FY 2022 Appropriations process on <u>FRAC's Budget/Appropriations page</u> and the Congressional Research Service's <u>Appropriations Status Table</u>.

This analysis was drafted by Nick Battles, Zero Hunger Intern, and Lauren Badger, Senior Government Relations Associate at FRAC.